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R 251400 Z APR 73 FM AMEMBASSY NICOSIA TO SECSTATE WASHDC 7299

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E. O. 11652: GDS TAGS: PFOR, CY SUBJECT: YOUTH PARA

REF: STATE 70302

- 1. WE QUESTION WHETHER HIGHLY STRUCTURED APPROACH REFTEL IS REALLY APPLICABLE TO SMALL MISSION ON ISLAND AS SMALL AS CYPRUS. LEADERSHIP IN BOTH COMMUNITIES HERE IS READILY IDENTIFIABLE, EVEN AT EARLY STAGES, AND WE SEE OUR PROBLEM MORE IN TERMS OF FINING TIME TO MAKE CONTACT WITH THEM IN PURSUIT OF US POLICY OBJECTIVES THAN IN TERMS OF NEED TO CATEGORIZE AND CLASSIFY. THIS PARTICULARLY TRUE HERE IN CYPRUS, WHERE THE YOUNG POLITICIAN WILL ALSO BE A LEADING LOCAL BUSINESSMAN, WHO MAY OWN A NEWSPAPER ON THE SIDE.
- 2. WITHIN ABOVE CONFINES, FOLLOWING KEYED TO REFTEL:
- I. YOUTH CATEGORIES
- A. YOUNG POLITICAL LEADERS 20 PERCENT

YOUNG BUREAUCRATS 15 PERCENT

MEDIA 15 PERCENT

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CHURCH 5 PERCENT

LAW 10 PERCENT

BUSINESS AND INDUSTRY 10 PERCENT

YOUNG LABOR LEADERS 10 PERCENT

LEADERS OF NATIONAL YOUTH

ORGANIZATIONS 10 PERCENT

YOUNG LEADERSHIP AMONG DISSIDENT MOVEMENTS 5 PERCENT

B. RATIONALE: IF PRESENT TRENDS CONTINUE, FUTURE LEADERS OF CYPRUS WILL BE DRAWN FROM ABOVE GROUPS IN ROUGHLY PERCENTAGES GIVEN. ISLAND'S POLITICAL LEADERSHIP IS RELATIVELY STATIC; HOWEVER, YOUNG POLITICIAN CAN EXPECT ASSUME GREATER INFLUENCE IN FAIRLY NEAR FUTURE AS GENERATION WHICH WON INDEPENDENCE HANDS OVER POWER. FOR OUR PURPOSES, MOST IMPORTANT BUREAUCRATS LOCATED IN FOREIGN MINISTRY, MINISTER OF INTERIOR, MINISTRY OF COMMERCE, AND VICE PRESIDENT'S OFFICE. YOUNG MILITARY OFFICERS ARE NOT LISTED BECAUSE MAINLAND GREEK AND TURKISH ARMY OFFICERS, ON SHORT TERM ASSIGNMENTS, OCCUPY ALL POLICY MAKING POSITIONS IN COMMUNITIES' SEPARATE MILITARY FORCES. GREEK CYPRIOTS DO NOT HAVE CAREER MILITARY SERVICE. TURK CYPRIOTS DO. BUT LOCAL LEADERS UNDER COMPLETE MAINLAND CONTROL.

THERE IS NO UNIVERSITY IN CYPRUS AND STUDENTS LARGELY ORGANIZED OFF ISLAND. (NOISY, WEEK-LONG ANNUAL SUMMER CONFERENCE OF GREEK CYPRIOT COLLEGE STUDENTS HAS NO APPARENT EFFECT ON GOVT'S POLITICAL OR EDUCATIONAL POLICIES.) EMBASSY MAINTAINS SOME CONTACT WITH YOUTHFUL PRO-GRIVAS DISSIDENTS, BUT THEY ARE HIGHLY SUSPICIOUS OF U. S. OFFICIALS, RECOGNIZING OUR BASIC OPPOSITION TO THEIR GOALS.

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C. PRO- GRIVAS GROUPS HAVE POTENTIAL TO AFFECT ADVERSELY U. S. SHORT- TERM INTERESTS BY PRECIPITATING INTRA- GREEK CYPRIOT FIGHTING. ANY FIGHTING ON ISLAND INVOLVES DANGER OF SPILLOVER INTO INTERCOMMUNAL ARENA, WITH POTENTIAL INVOLVEMENTS GREEK AND TURKISH MAINLAND FORCES.

II. OBJECTIVES (IN FACT, WE ARE HARD PRESSE TO ASSIGN WEIGHTS. SINCE WE FIND MOST OF FOLLOWING OBJECTIVES COMPLEMENTARY.)

A. ASSURE ACCESS TO KEY FUTURE LEADERS 5 PERCENT

INFLUENCE ATTITUDES ON SPECIFIC U.S. INTERESTS 5 PERCENT

FOSTER CLIMATE CONDUCIVE TO BILATERAL TRADE
AND U. S. INVESTMENTS IN FUTURE YEARS 5 PERCENT

HELP STRENGTHEN MODERATE, DEMOCRATIC GROUPS AND INDIVIDUALS 5 PERCENT

ENCOURAGE PRAGMATIC, NON- IDEOLOGICAL APPROACH TO NATIONAL PROBLEMS 50 PERCENT

COUNTER ACTIVITIES OF FORCES HOSTILE TO
U. S. INTERESTS 20 PERCENT

B. RATIONALE: OUR OVERRIDING LONG-TERM GOAL IS TO PROMOTE AN INTERCOMMUNAL AGREEMENT ACCEPTABLE TO MEMBERS BOTH COMMUNITIES, AS WELL AS GREEK AND TURKISH GOVTS. IN SHORT-TERM, WE SEEK PREVENT RECURRENCE OF FIGHTING AND ADVOCATE GREATER NORMALIZATION OF RELATIONS BETWEEN COMMUNITIES. UNFORTUNATELY, PRAGMATIC APPROACH TO NATIONAL ISSUES IS NOT A CYPRIOT CHARACTERISTIC. IN ADDITION SETTLEMENT CYPRUS PROBLEM, WE WANT PROTECT OUR ABILITY USE U. S. FACILITIES AND ASSURE CONTINUED BRITISH CONTROL OF SOVEREIGN BASE AREAS. TO DO THIS WE MUST COUNTER GROWING COMMUNIST INFLUENCE IN DOMESTIC POLITICAL AFFAIRS (ALMOST 40 PERCENT OF VOTE CAST IN MOST RECENT ELECTION). CONFIDENTIAL

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WHILE THIS LARGELY RESPONSIBILITY OF LOCAL NON-COMMUNIST POLITICAL LEADERS, AND GREEK GOVT, IT IS INCUMBENT UPON US TO DO WHATEVER WE CAN TO HELP.
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III. RESOURCES

A. CU INT' L VISITOR TRAVEL GRANTS - 10 PERCENT
CU FULL YEAR ACADEMIC GRANTS TO FOREIGN STUDENTS - 20
PERCENT
CU FULL YEAR GRANTS TO AMERICAN PROFESSORS (LECTURING - 15 PERCENT
CU FULL YEAR GRANTS TO AMERICAN PROFESSORS (RESEARCH) - 5 PERCENT
TEEN- AGE EXCHANGE PROGRAMS - 5 PERCENT
CU SHORT- TERM AMERICAN GRANTEES - 15 PERCENT
AID TRAINING PROGRAM - 15 PERCENT
USIA CULTURAL AND INFORMATIONAL PROGRAMMING - 15 PERCENT

A. (SIC) IMPROVEMENTS: ADDITIONAL FUNDING WOULD ENABLE US COUNTER MORE EFFECTIVELY LARGE COMMUNIST PROGRAM, PARTICULARLY SCHOLARSHIPS WHICH CURRENTLY SUPPORTING STUDY OF MORE THAN 1,000 CYPRIOTS IN EAST EUROPEAN COUNTRIES (C. F. APPROXIMATELY 208 CYPRIOTS IN U. S. OF WHOM 80 ARE FULBRIGHTERS). AN IRS RULING THAT FINANCIAL CONTRIBUTIONS TO OUR FULBRIGHT COMMISSION WOULD BE TAX DEDUCTIBLE MIGHT BE HELPFUL IN PERSUADING WEALTHY AMERICANS, ESPECIALLY OF CYPRIOT ORIGIN, TO GRANT GIFTS TO COMMISSION.

B. PRIVATE SECTOR: PRIVATE SECTOR SUPPORT IS CONFIDENTIAL CONFIDENTIAL

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INDISPENSABLE TO OUR OWN EXCHANGE PROGRAM. AMERICAN UNIVERSITY SCHOLARSHIP ASSISTANCE (EXTENDED BOTH FULBRIGHT AND NON- SPONSORED STUDENTS) FAR OUTWEIGHS CU EXPENDITURE. AMERICAN STAGS AND VOLUNTARY SPEAKERS WILLINGNESS ACCEPT HONORARIA FAR BELOW THOSE WARRANTED BY PROFESSIONAL STATURE IS RESOURCE OF GREAT IMPORTANCE, REPLACEABLE ONLY

BY INCREASED BUDGETARY SUPPORT.

C. NO PEACE CORPS PROGRAM IN CYPRUS.

IV. RELATIVE IMPORTANCE OF YOUTH

A. MEDIUM

B. CYPRIOT LEADERSHIP IS RELATIVELY STATIC WITH MOST "POTENTIAL LEADERS" ALREADY IDENTIFIED AND CULTIVATED. PRESIDENT MAKARIOS HAS BEEN IN OFFICE FOR 13 YEARS, AND VICE PRESIDENT DENKTASH HAS BEEN DE FACTO LEADER TURK CYPRIOT COMMUNITY SINCE 1958. EXCEPT IN NEGATIVE SENSE (E. G., YOUNG GRIVASITES ABILITY DISRUPT SOCIETY) YOUTH PLAYS MINOR ROLE IN CYPRIOT LIFE. THIS PARTIALLY DUE TO FACT THAT YOUNG LEADERS IN BOTH COMMUNITIES ARE UNDER STRICT MILITARY DISCIPLINE FOR TWO YEARS FOLLOWING HIGH SCHOOL GRADUATION, AND ARE THEN OFF ISLAND FOR MINIMUM FOUR YEARS UNIVERSITY EDUCATION. ON RETURN, MOST ENTER STRUCTURED ORGANIZATION IN WHICH THEIR INFLUENCE IS MINIMAL.

C. 1. (A) 10 PERCENT 12 MAN MONTHS

> (B) CONTACT WORK 60 PERCENT REPORTING 10 PERCENT PROGRAM WORK 30 PERCENT

(C) STATE 40 PERCENT
USIA 40 PERCENT
DOD 5 PERCENT
OTHER 15 PERCENT
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2. CU BUDGET 85 PERCENT USIA BUDGET 20 PERCENT REPRESENTATION BUDGET 20 PERCENT GRANT

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